Recommendations For Realigning State Programs and Policies to Achieve Transportation, Housing, Air Quality, and Climate Goals

Prof. Karen Chapple
Professor and Chair, Department of City & Regional Planning
Faculty Director, Center for Community Innovation/Urban
Displacement Project
UC Berkeley



How can transportation be prohousing...and housing be protransportation?

Lessons from the literature and some sensible policies



Transit-Oriented Development and VMT

- Bigger bang for the buck in terms of VMT reduction from higher-income households living near rail transit (studies by Boarnet et al., Chatman et al.)
- Affordable housing residents near rail transit do not have lower VMT (Zuk, Chapple et al.)
- BUT costs of displacement, co-benefits of affordable housing near transit

- Preserve housing affordability for existing residents
- Consider non-TOD transit-accessible sites for new subsidized housing



Transit-Oriented Neighborhoods and Displacement

- Location near rail transit can lead to gentrification and displacement, depending on context (Chapple & Loukaitou-Sideris 2019)
 - Central locations are more vulnerable
 - Effects may take decades to unfold
 - Micro-context shapes real estate demand
- BUT less displacement when subsidized housing provided

- Preserve housing affordability for existing residents
- Land banking and joint development





Costs of Sprawl

- Fiscal costs of sprawl are well established (Burchell et al., Elkind et al.)
- BUT climate-related costs have yet to be fully factored in, and development fees increase housing costs

- Pro-housing anti-sprawl policy would finance infrastructure
- Limit development in the WUI and use transportation carrots/sticks in support



Costs of Land

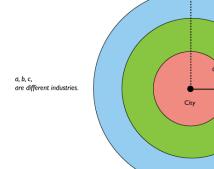
- Land costs in our coastal urban cores continue to escalate
- Trends not likely to change despite COVID-19 and climate change (Florida, Storper, Rodriguez-Pose)

POLICY

Expeditiously excess surplus transportation lands

Support land acquisition for housing preservation

Consider opportunities for reparations via public land





Revisiting SB 375

- SCS implementation under SB 375 has not yet achieved its potential (Barbour)
- MPOs want new carrots not sticks to help meet RHNA goals (Amini et al. SB1-ITS report)
- Jurisdictions lack capacity for implementation (Chapple et al.)

- Incentivize housing production near job-rich areas
- Utilize regional housing trust funds
- Streamline via more local planning support (e.g. plan-level CEQA review, AB 1483 data strategy, LEAP/REAP)



Upzoning California

- Upzoning alone may not result in desired density (Freemark, Nolan-Terner Center)
- BUT single-family zoning has racist roots and promotes exclusion (Manville, Monkkonen, Lens, Wegmann)
- California jurisdictions support missing middle housing (Chapple et al.)

- Offer carrots for pro-housing zoning reform with anti-displacement policies in place
- Target competitive transportation funding (e.g., Transit & Intercity Rail Capital Program) to jurisdictions with pro-housing designation



Jobs and Opportunity

- Rail transit may not further equity goals:
 - Low-skill jobs (e.g. construction) are often not transit accessible (Center for Transit-Oriented Development, Chapple)
 - Low-income women disproportionately rely on auto transportation (Blumenberg)

POLICY

 Per EO N-79-20, improve access to electric cars for lowincome workers

Weigh accessibility carefully in TCAC/HCD opportunity maps

and AFFH





Anti-displacement policies: Potential for state coordination



Potential Anti-Displacement Policies

LAW/DEVELOPMENT

POLICY

Short-term
Building by building, tenant by tenant

PLANNING Long-term City/regional

Seek displacement remedies

- Just Cause, tenant protections
- Discrimination enforcement
- Code enforcement
- Tenant counseling
- Tenant rental assistance
- Tenant right to purchase laws
- Community organizing

Preserve and fund new affordable housing

- Project-based Section 8 preservation
- Rent control/stabilization
- Rental building acquisition
- Condo conversion restrictions
- Foreclosure prevention
- SRO regulations
- One-for-one replacement
- Mobile home park preservation
- Permit streamlining/fee reduction
- Tax exemptions
- Affordable housing tax
- Bonds for housing construction
- Demolition control
- Housing rehab programs
- Homeownership programs
- Fair housing
- Asset building/minimum wage

Stabilize neighborhoods and promote diversity

- Density bonuses/inclusionary
- Value recapture
- Impact and linkage fees
- Community benefit districts, housing overlay zones
- Zoning/density restrictions
- Station area plans
- Reduced parking requirements
- Reduced barriers to second units
- Public land disposition
- Housing trust funds
- Land acquisition funds/land trusts
- Housing elements
- Transportation investment

SGC's Transformative Climate Communities

Anti-Displacement Policies

Final Guidelines: 2018 Transformative Climate Communities Program

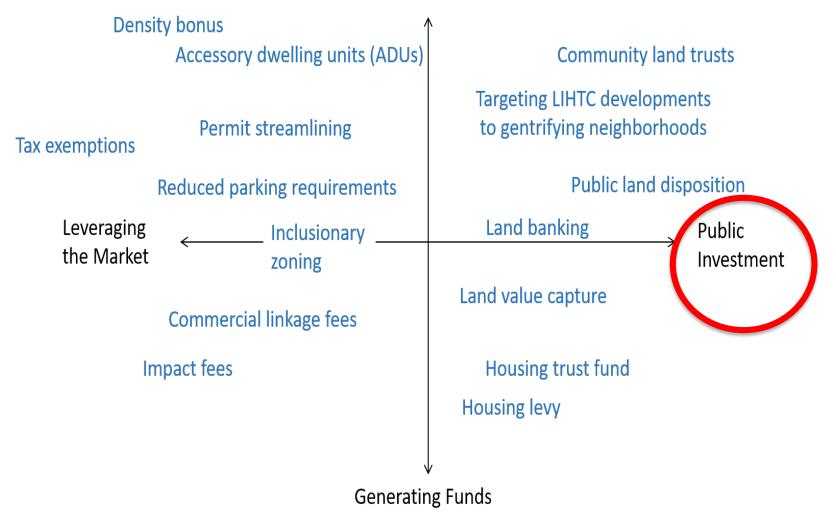
Table 2: Example Policies to Avoid the Displacement of Very Low and Low-Income Households

July 31, 2018

Category	Policy
Production of Affordable Housing	 Incentives for inclusionary zoning* Density bonus ordinance* Community land trusts Fee on new commercial or residential development that is dedicated to affordable housing Land banking programs Development of new accessory dwelling units Neighborhood preference legislation that gives existing residents within a certain circumference preference for newly built affordable units* Dedication of a certain percentage of a housing bond to building housing in the TCC Project Area Site acquisition and fee deferrals to develop 100% affordable housing* Production of family-sized rental and ownership affordable units Allow affordable housing on a limited number of underutilized Production, Distribution and Repair (PDR) parcels with a ground floor requirements for PDR*
Preservation of Affordable Housing	 Housing bond to fund affordable unit development Rent control, stabilization ordinances, and rent review boards* No-net loss of affordable housing units / net gain of affordable units* Preservation of existing affordable housing in the Project Area through the one-for-one redevelopment of distressed public housing; right-to-return policies for existing residents in good standing in redeveloped public housing; and commitment not to raise rents above pre-redevelopment levels for existing residents in redeveloped buildings* Policies to preserve single-room occupancy and/or mobile home parks and to allow current residents in good standing to remain or return in the case of redevelopment* Condominium conversion restrictions* Demonstration of application to local, state, and federal programs to fund preservation of affordable housing Preservation of affordable housing via acquisition and rehabilitation programs* Covenants to maintain affordability in perpetuity Community land trusts Restrictions on short-term rentals*
Tenant Protections and Support	Restrictions on non-primary residences* Tenant anti-harassment policies Right-to-return policies for existing households Source of income non-discrimination* 'Just Cause' eviction policies Limiting of low-fault evictions* Culturally appropriate tenant rights education Funding for tenant organizing

Framework for Affordable Housing Strategies

Generating Units



Thank you!

